

## Message Text

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51

ACTION SS-15

INFO OCT-01 AF-10 ADP-00 USIA-12 CU-04 CIAE-00 COME-00

EB-11 INR-10 LAB-06 NSAE-00 RSC-01 SIL-01 NSC-10

AID-20 DODE-00 RSR-01 PC-15 /117 W  
----- 027748

R 251033 Z APR 73

FM AMEMBASSY LAGOS

TO SECSTATE WASHDC 9250

INFO AMNCNSUL IBADAN 4663

OPRUESKA/ AMCONSUL KADUNA 7715

C O N F I D E N T I A L SECTION 1 OF 2 LAGOS 3255

E. O. 11652: GDS

TAGS: PFOR, NI

SUBJECT, YOUTH PARA

REF: STATE 70302

1. COUNTRY TEAM REPLIES REFTEL AS FOLLOWS.

2. YOUTH CATEGORIES ( I. A.) MISSION EFFORT. EIGHT PERCENT  
MILITARY OFFICERS; THIRTEEN PERCENT BUREAUCRATS; THIRTEEN  
PERCENT MEDIA; FIVE PERCENT LAW; TWENTY PERCENT BUSINESS AND  
INDUSTRY; EIGHT PERCENT EDUCATION; FIVE PERCENT ARTS AND  
LETTERS; FIFTEEN PERCENT LABOR; FIVE PERCENT STUDENT LEADERS;  
EIGHT PERCENT SELECTED FACULTIES ( PUBLIC ADMINISTRATION, ECO-  
NOMICS).

3. RATIONALE ( I. B). FUTURE DIRECTORS OF POLICY IN NIGERIA  
ARE MOST LIKELY TO BE FOUND AMONG THE RANKS OF MILITARY AND  
FEDERAL BUREAUCRACY. WE ARE, HOWEVER, UNDER SEVERE GOVT  
RESTRICTIONS IN DEALING WITH JUNIOR MILITARY OFFICERS; AND  
YOUNG BUREAUCRATS OF PROMISE ARE KNOWN AND CULTIVATED BY  
MEMBERS OF THE MISSION STAFF AS PART OF THEIR ROUTINE WORK.  
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THUS BY REFTEL DEFINITION, THESE CATEGORIES ARE TO AN EXTENT EXCLUDED FROM PRESENT CONSIDERATION. BRIGHT ECONOMIC PROGNOSIS FOR NIGERIA, VERY PROBABLE EMERGENCE OF A LARGE POWERFUL BUSINESS CLASS, INCREASING IMPORTANCE OF OUR COMMERCIAL RELATIONS WITH THE COUNTRY, AND OUR OWN EMPHASIS ON TRADE DICTATE A SUBSTANTIAL PROPORTION OF EFFORT IN BUSINESS AND INDUSTRY. HIGHLY IMPORTANT PETROLEUM SECTOR WILL BE INCLUDED IN THIS CATEGORY. MORE DISTANTLY, FUTURE LABOR LEADERS MAY BECOME AN IMPORTANT ELEMENT IN NATIONAL POLICY DIRECTION. LABOR IS ONE OF FEW SECTORS OUTSIDE MILITARY AND BUREAUCRACY THAT CAN FORGE POLITICAL POWER ACROSS TRIBAL AND STATE DIVISIONS. NIGERIAN NEED FOR MANAGERS AND ECONOMISTS TO DIRECT RAPIDLY BURGEONING ECONOMY INDICATES THAT PERSONS SKILLED IN THOSE DISCIPLINES MAY RISE RAPIDLY IN RESPONSIBILITY. UNDER RELATIVELY EASYGOING CENSORSHIP, MEDIA REMAINS PURVEYOR OF IDEAS, STIMULUS AND GOAD TO PRESENT AND POTENTIAL LEADERSHIP. OF PROFESSIONS, LAW TRADITIONALLY PROVIDES DISPROPORTIONATE PERCENTAGE OF CIVILIAN LEADERS; RAPIDLY GROWING CULTURAL CONSCIOUSNESS DICTATES SOME EFFORT IN ARTS AND LETTERS. THERE IS NO CLEAR ROAD OF INSTITUTIONAL ADVANCEMENT FROM STUDENT LEADERSHIP TO ADULT LEADERSHIP IN NIGERIAN SOCIETY, AND STUDENT LEADERS ARE ASSIGNED MARGINAL EFFORT.

4. SHORT TERM IMPACT (I. C.) BUSINESS AND INDUSTRIAL LEADERS WILL CLEARLY HAVE SHORT TERM FAVORABLE IMPACT ON US INTERESTS. IMPACT MAY BE MADE MORE FAVORABLE BY INCREASED CULTIVATION. LABOR IS MORE A GUESS, DEPENDING UPON POLITICAL DEVELOPMENT OF COUNTRY, BUT STAKES WOULD BE HIGH IF LABOR BECOMES POTENT POLITICAL FORCE. SINCE LABOR IS CURRENTLY SPLIT BETWEEN WESTERN AND COMMUNIST- ORIENTED LEADERSHIP, IMPACT COULD BE EITHER HIGHLY FAVORABLE OR HIGHLY UNFAVORABLE, DEPENDING UPON WHICH GROUP IS DOMINANT. IMPACT WILL BE TO BE OVER WITHIN FOUR- YEAR SHORT- TERM FRAME, BUT MUCH OF FUTURE ORIENTATION OF LABOR LIKELY TO BE DETERMINED WITHIN THAT TIME. LEADERS OF MILITARY AND FEDERAL BUREAUCRACY WILL HAVE GREATEST SHORT- TERM IMPACT ON US INTERESTS IN NIGERIA BUT, AS NOTED ABOVE, OUR ACCESS TO THEM IS SEVERELY LIMITED OR ALREADY LARGELY EXTANT.

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5. OBJECTIVES (II. A). EIGHTEEN PERCENT ACCESS TO KEY FUTURE LEADERS; FOUR PERCENT DEVELOP INFLUENTIAL RELATIONSHIPS; TWENTY PERCENT CREATE FAVORABLE ATTITUDES; FIFTEEN PERCENT INFLUENCE SPECIFIC ATTITUDES; TWENTY- THREE PERCENT BILATERAL TRADE AND INVESTMENT; TEN PERCENT PRAGMATIC APPROACH; TEN PERCENT COUNTER- HOSTILE ACTIVITIES.

6. RATIONALE ( II. B.)

ACCESS TO LEADERSHIP IS AMONG  
MOST DIFFICULT PROBLEMS MISSION FACES, AND IT WILL REMAIN  
A PROBLEM FOR FORESEEABLE FUTURE. TRADE AND INVESTMENT  
EMPHASIS EXPLAINED ABOVE. FAVORABLE ATTITUDES TOWARD BOTH  
BROAD AND SPECIFIC US INTEREST, AND COUNTERING ACTIVITIES  
HOSTILE TO US INTERESTS, ARE NECESSARY OBJECTIVES IN SOCIETY  
IN WHICH US IF VIEWED WITH ALMOST EQUAL PARTS SUSPICION AND  
ADMIRATION. INFLUENTIAL RELATIONSHIPS BETWEEN INDIVIDUALS  
MOST FREQUENTLY ARE NOT TRANSFERABLE, THOUGH OF GREAT  
BENEFIT ON RARE OCCASIONS WHEN THEY ARE. FRAGMATIC APPROACHES  
MOST USEFUL IN DEALING WITH MOST SENSITIVE POLITICAL AND ECO-  
NOMIC DISAGREEMENTS BETWEEN US AND NIGERIA.

7. RESOURCES ( III. A). TWENTY PERCENT TO CU IV TRAVEL  
GRANTS; FIFTEEN PERCENT EACH TO: CU EDUCATION TRAVEL GRANTS,  
AID TRAINING PROGRAM, AND OTHER USIA CULTURAL AND INFO PRO-  
GRAMS; TEN PERCENT EACH TO: MILITARY TRAINING PROGRAM, DOD OR  
MAP ORIENTATION TOURS, AND AMERICAN LECTURING PROFESSORS;  
FIVE PERCENT TO CU SHORT- TERM AMERICAN LECTURERS.

NOTE BY OC/ T: SECTION 1 OF 2 LAGOS 3255; # PARA. 4. AS RECEIVED.  
CORRECTIONS TO FOLLOW.

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ACTION SS-15

INFO OCT-01 AF-10 ADP-00 USIA-12 CU-04 CIAE-00 COME-00

EB-11 INR-10 LAB-06 NSAE-00 RSC-01 SIL-01 NSC-10

AID-20 DODE-00 RSR-01 PC-15 /117 W  
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R 251033 Z APR 73  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC 9251  
INFO AMCONSUL IBADAN  
AMCONSUL KADUNA

C O N F I D E N T I A L SECTION 2 OF 2 LAGOS 3255

8. RATIONALE. ALLOCATION RESOURCES EMPHASIZES THOSE PROGRAMS  
MOST USEFUL TO MILITARY, LABOR AND BUSINESS. IMPORTANCE OF  
MILITARY SECTOR, IS NOT REFLECTED IN RESOURCE ALLOCATION  
BECAUSE NIGERIAN GOVT FINANCES MAJOR PORTION OF MILITARY

TRAINING PROGRAM. UNFORTUNATELY IT IS OFTEN DIFFICULT TO GET FMG PERMISSION FOR FEDERAL BUREAUCRTATS TO PARTICIPATE IN TRAVEL AND EDUCATIONAL PROGRAMS. IT IS TECHNICALLY POSSIBLE, HOWEVER, TO INCLUDE IN SUCH PROGRAMS PROMISING STATE BUREAU-CTATS ( WHO SOMETIMES ARE TAPPED FOR IMPORTANT POSITIONS IN THE FEDERAL BUREAUCRACY), AND WE INTEND EMPHASIZE THIS SUBSECTOR.

9. IMPROVEMENTS ( III. A. A.). IN VIEW LACK OF ACCESS TO JUNIOR MILITARY OFFICERS ( MAJORS AND BELOW) LOCALLY, THE CLOSENESS OF THEIR RELATIONS WITH US MILITARY COLLEAGUES AND CIVILIANS DURING TOURS IN THE UNITED STATES ASSUMES ADDED IMPORTANCE. IN ADDITION TO INFLUENCE THAT SUCH CONTRACTS MIGHT HAVE ON JUNIOR OFFICERS, WE WOULD FIND PARTICULARLY USEFUL REPORTS, FROM US MILITARY ATD CIVILIAN OFFICIALS WITH WHOM THEY ARE IN ASSOCIATION IN THE UNITED STATES OF THEIR POLITICAL AND SOCIAL VIEWS, DEGREE OF TRIBAL ORIENTATION, AND ATTACHMENT TO OR REJECTION OF INDIVIDUAL TOP NIGERIAN MILITARY OR POLITICAL FIGURES AND THEIR CLIQUES. SIMILARLY, TO EXTENT POSSIBLE WITHIN THEIR BUSY SCHEDULES, WE WOULD ENCOURAGE ASSOCIATION WITH NIGERIAN MILITARY, BUREAUCRAT AND LABOR VISITORS BY  
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APPROPRIATE DEPT OFFICERS IN AF AND INR.

10. PRIVATE RESOURCES ( III. A. OB.). TO EXTENT WE ARE AWARE OF THEM, MOST USEFUL PRIVATE ORGANIZATIONS ( E. G. AFL-CIO, FOUNDATIONS, AAI) ARE BEING USED BY PROGRAMMING AGENCIES IN WASHINGTON. US BUSINESS INTERESTS IN NIGERIA SHOULD BE ENCOURAGED TO MAXIMUM EFFORT TO TRAIN NIGERIANS HERE AND IN US.

11. PEACE CORPS ( III. A. C.). PC EFFORT HERE IS LIMITED TO COACHES, WITH GENERALLY BENEFICIAL IMPACT ON SPORTS- CONSCIOUS NIGERIANS. DEPENDING UPON FMG PRIORITIES, THE PC PRESENCE COULD BE EXPANDED ALTHOUGH FIELDS OTHER THAN SPORTS ARE RULED OUT FOR THE MOMENT BECAUSE OF CIVIL WAR FRICTIONS WHICH THE FMG BELIEVES WERE EXACERBATED BY FORMER PCV' S IN THE EAST.

12. RELATIVE IMPORTANCE OF YOUTH ( IV. A. B.). MEDIUM. AS EXPLAINED ABOVE, WE EITHER ARE DENIED ACCESS TO OR, IN THE COURSE OF OTHER MISSION BUSINESS, HAVE LARGELY ADEQUATE RELATIONS WITH THE MOST IMPORTANT TWO CATEGORIES OF NIGERIAN YOUTH AS DESCRIBED REFTEL GUIDELINES. NIGERIA IS POISED ON BRINK OF ECONOMIC AND POLITICAL CHANGES MANAGED FROM THE TOP THAT ARE OF OVERRIDING IMPORTANCE TO OUR PRESENT AND FUTURE INTERESTS. MISSION RESOURCES ARE AND WILL BE INCREASINGLY TAXED TO KEEP AHEAD OF THESE DEVELOPMENTS AND TO PROTECT US INTERESTS THROUGH ALREADY PROVEN LEADERS. REALISTICALLY, AND BEARING IN MIND THE VALUE OF INSURANCE AGAINST FUTURE CHANGES OF LEADERSHIP AND THE EMERGENCE OF

NEW LEADERS, A DIVERSION OF EXISTING RESOURCES, OR THOSE THAT ARE LIKELY TO BE MADE AVAILABLE, TO EXTENSIVE PROGRAMS TAILORED SPECIFICALLY TO YOUTH RISKS IGNORING OUR IMMEDIATE INTERESTS TO THE POINT OF HAVING NOTHING TO PROTECT BY THE TIME POTENTIAL LEADERS BECOME PROVEN LEADERS. IN ADDITION, WE OPERATE IN AN ENVIRONMENT NOT UNCLOUDED BY SUSPICION IN NIGERIA. THE GOVT ITSELF IS BENDING CONSIDERABLE EFFORT TOWARD INCULCATING IN NIGERIAN YOUTH A NATIONALISTIC SPIRIT, AND DOES NOT WELCOME OVERLY MANIFEST OUTSIDE INFLUENCE-- WHICH IT REGARDS AS COMPETITION. EXPOSURE OF CAREFULLY CHOSEN POTENTIAL LEADERS TO THE UNITED STATES THROUGH VISITOR AND EDUCATIONAL GRANTS, HOWEVER, HAS MANY VIRTURS. TRAVEL  
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AND EDUCATION IN THE US ARE IN DEMAND AMONG AMBITIOUS YOUNG NIGERIANS, AND WE GIVE THEM PRIORITY FOR SUCH PROGRAMS SECOND ONLY TO PROVEN LEADERS ( WHO ARE NOT OFTEN AVAILABLE). OUR SELECTION OF YOUNG CANDIDATES HAS TO BE BY HOOK AND LINE RATHER THAN TRAWL BOTH TO CONSERVE OUR OWN RESOURCES AND TO AVOID UNDUE SUSPINION ABOUT OUR MOTIVES.

13. PERCENTAGE MISSION WORKLOAD ( IV. C.). PERSONNEL TIME (1. A.). SIX PERCENT, SIXTY MAN MONTHS PER YEAR ( LARGELY SPENT IN ADMINISTRATION OF TRAVEL PROGRAMS). FUNCTIONAL ALLOCATION (1. B). THIRTY PERCENT CONTACT; TEN PERCENT REPORTING; SIXTY PERCENT PROGRAM. AGENCY ALLOCATION (1. C). TEN PERCENT STATE; FORTY PERCENT USIA; TWENTY- FIVE PERCENT AID; TWENTY- FIVE PERCENT DOD. PERCENT PROGRAM RESOURCES ((8;. C.2). THIRTY PERCENT CU BUDGET; THRITY- FIVE PERCENT USIA BUDGET; FOUR PERCENT AID BUDGET; FIVE PERCENT MAP BUDGET.  
REINHARDT

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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Copy:** SINGLE  
**Draft Date:** 25 APR 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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**To:** AMNCNSUL IBADAN  
KADUNA  
SECSTATE WASHDC  
SS  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005